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# Table of Contents

Margaret Jacob and Masonic Research  
*Paul Rich, George Mason University & Margaret C. Jacob, UCLA*

Civil Society in an Uncivil Age: An Agenda for Freemasonry, Past and Present  
*Margaret C. Jacob, UCLA*

Freemasonry and Government: The Political Meaning of Civil Society in Eighteenth Century Europe  
*Margaret C. Jacob, UCLA*
Margaret Jacob and Masonic Research
Paul Rich, George Mason University & Margaret C. Jacob, UCLA

Because of the great work of Margaret Jacob, some very old historical chickens in the farm yard of Freemasonry have come home to roost, i.e. long standing issues such as the English primacy in world Masonic affairs are getting renewed scrutiny, and it is her work that has helped us refocus on the Continental European contribution.¹

Perhaps it should not be surprising that a secret society remains something of a secret. A telling comment made on several occasions by Pierre Mollier, the librarian of the Grand Orient or premier national body of French Freemasonry, nicely summarizes the state of research into secret societies everywhere, and particularly those movements related to Freemasonry – the need to take Masonic history out of the ghetto. Pierre remarks in this regard that it is “quite peculiar” that the two most important historians of French Masonry in the late twentieth century were not Masons, Pierre Chevallier and Alain Le Bihan. Coincidentally, perhaps the two most important historians working in English in the late twentieth century were (and are) Margaret Jacob and David Stevenson, neither of them being Masons. Quite possibly Masonic authors, a phrase Mollier uses in preference to the more complimentary Masonic historian, with a few exceptions, have been in that ghetto and not able to make the contributions that those who are more removed and hence more objective could make. So the subject is that academic rarely: understudied and under researched.

The history of secret and ritualistic organizations is complicated not only by arcane and deliberately obtuse language but also by the fact that despite the authorities such as Professor Jacob, the subject has never received the attention from mainstream scholars that it merits. This is among other reasons quite possibly because of the major bibliographical problems such as limited private publication that are presented even at a national level, let alone the failure to preserve local materials. Individual lodge histories generally appear in editions of a couple hundred copies and are only for the membership. They are not present in the British Library or the Library of Congress. Nor are they of academic quality. The subject really deserves but seldom gets a global perspective. Remarks Michel Brodsky, “The level of research within the Craft is low, and mostly concerns the local history of lodges or remembrance of folk heroes.”² Still, the general calibre of research by non Masons is often little better than that done by Masons.

One explanation of course as to why general histories give scant attention to societies such as Masonry is a common perception, sometimes but not by any means always a mistaken one, that they do not present an open door to inquisitive non-members. This is a stumbling block because few public or university libraries take seriously the collecting of material on the Masons, so the serious researcher must get permission to use Masonic archives. That

¹ Margaret Jacob: “You are too kind”
would appear to be easier said than done as the secrecy of such groups seems their stock in trade, but our own experience is that this is an obstacle which is often overrated. Gaining access is not always as hard as it may seem; in London and Paris we have\textsuperscript{2} been warmly welcomed by the libraries of the United Grand Lodge of England, the French Grand Orient and the Grand Lodge. A fair description of the research situation would be that it is potluck.\textsuperscript{ii}\textsuperscript{3}

If V.O. Key, whose course I enjoyed at Harvard long ago, were with us today he would certainly urge us to study this matter. However, the question of collateral influence is immensely complicated: “More significant still was the way in which masonic practice conditioned the way in which later associations and confraternities behaved.”\textsuperscript{iii} The Freemasonry of the courthouse gang in a Southern town is not the same as the Freemasonry of the Duke of Kent: the social disparities are great. Nevertheless, although the subject of Freemasonry seems esoteric in political science circles, considering how widespread it and similar movements are, there is a strong case that political scientists should give more attention to this aspect of the power structure. It is a vast topic and there is most assuredly not one Masonic movement but rather a number of Masonic movements which often are at cross-purposes with each other.

The caveat about national differences is important. The Masonry of England, closely tied to the aristocracy and royal house and Anglican church, is not the Masonry of the United States or the Europe which Professor Jacob has investigated. Indeed, within a country there are usually an array of competing Masonic organizations, each with its own sociology. These distinctions give a lot of trouble, whether between countries or between rites. For example, Robert Putnam of “Bowling Alone” fame has never really seen some of these distinctions. His thesis depends partly on the alleged decline of Masonic groups, but he on several occasions has failed to sort out the blue lodge Masons, the Shriners, the Eastern Star, and so on. For example, since all Shriners are Masons, by treating the Masons and Shriners separately, he befuddles his conclusions. (Since the Shrine can only recruit Masons, if the Masonic membership declines then the Shrine declines, of course. A further example of Putnam’s troubles is the Eastern Star, which has male members. Putnam excludes female members from his male organization statistics, but not males from what he terms female organizations such as the Star. The Putnam thesis about the decline in civic life in America rests so heavily on organizations like the Masons, Grange, Moose, and like groups, that these distinctions are not unimportant,\textsuperscript{iv} although clearly Putnam is right about the decline of some organizations.)

In sum then, this is a subject that has its own language and important regional variations, a challenge, which parallels that of the general situation of foreign scholarship versus American scholarship, the subject of a comment made by Professor David Damrosch of Columbia University about academic discourse:

\begin{flushright}
\textsuperscript{2} Margaret Jacob: “I was denied access in the 1970s precisely because I was not a mason – by the Grand Lodge no less. They wrote to my husband (sic) to tell me that I could not use their archives.”

\textsuperscript{3} Margaret Jacob: “The problem lies with individual lodges.”
\end{flushright}
...having made the nationalistic move of switching to the vernacular, universities...faculty could hardly conduct all their scholarly business in foreign languages, and soon inevitably an increasing amount of scholarship...began to be written in languages accessible only to foreign nationals. Even today only a small proportion of scholarly writing is ever translated into other languages...in practice a new parochialism has emerged, in which untranslated foreign scholarship is relegated to the back burner, either ignored outright or at best surveyed less thoroughly and less thoughtfully than what is available in one’s native tongue.

The work that Professor Jacob has done demonstrates how there is a good deal of nationalism in Freemasonry despite its claims to be a worldwide brotherhood. The English grand lodge has long claimed to be the mother grand lodge of the world, but that is another of the recently exhumed controversies that is now getting a rematch. Freemasonry in Britain possibly originated in Scotland, which is not a possibility that the United Grand Lodge of England likes to dwell on. One Masonic “rebel” remarks:

UGLE [United Grand Lodge of England] has a different attitude to its own status compared to all other Grand Lodges. In Scotland for instance, the Grand Lodge exists to service the network of lodges across that country, but under the English Constitution it is the ordinary Freemason who is required to serve his “rulers” in the Craft. In Scotland all Freemasons are referred to as ‘Brother’ when addressing them by name, no matter how exalted their rank. In England it is the person not the rank that is honoured with these mysteriously promoted individuals become styled with titles such as “Very Worshipful Brother” or “Most Worshipful Brother”. Despite the fact that all of the Freemasons who founded the first Grand Lodge in London in 1717 were all untitled men, it is now essential that the Craft in England is led by an aristocrat. The rules of UGLE state: “The Grand Master, if a Prince of the Blood Royal, may appoint a Pro Grand Master, who must be a Peer of the Realm”. In an age where the country is run by the House of Commons it is surely unacceptable to have an unelected body ruling Freemasonry by dictate. Even Great Britain’s second chamber, the House of Lords, is being reformed to become more democratic.

As if such attacks from both outside and within were not enough, the English Masons also are involved in troubles brought on by European integration and the role in Freemasonry of their French brothers. Since the 1870s the United Grand Lodge of England has refused to recognize most of the institutions of French Masonry, claiming that the French Masons rejected the landmarks of the fraternity such as a belief in deity. Any foreign grand lodge which recognizes the French bodies is immediately disallowed. So most French Masonic lodges are supposedly off limits to Masonic visitors from the United States or from the Commonwealth. In contrast, the Grand Orient and the Grand Lodge of France welcome

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4 Margaret Jacob: “well said”
anyone who belongs to a Masonic lodge, basing their hospitality on the trust that such a lodge is genuinely Masonic if it says it is. After many decades of being ostracized, the French are now enjoying a decided defrosting in relationships, much to the English grand lodge’s discomfort. There are those who feel that the attempted isolation of the French over all the years has been less because of doctrinal purity and more because of English political aspirations.\textsuperscript{5}

In fairness to the English, it is true that the French are not only at odds with the English but with themselves. The newspaper \textit{Le Monde} has this to say about the fraternity problems in France:

\begin{quote}
Freemasonry is known for being multifarious, divided even, and perhaps more so in France than elsewhere. The clearest division is between the Grand Orient and the other lodges. Unlike the other rites, the Grand Orient does not invoke the “Great Architect of the Universe”, that is to say God, in its constitution and its members do not swear on the Bible. The Grand Lodge of France and the French Grand National Lodge both recognize the “Great Architect”, but the latter is the only one to be recognized by the United Lodge of England, the [self-assumed] parent chapter of the order worldwide.\textsuperscript{viii}
\end{quote}

In any event, after many years of a sort of ostrich-like approach to the great resources of French Freemasonry, the need to look at French scholarship by anyone interested in the study of secret societies has made such sense that the various interdicts of the English grand lodge are more and more ignored.

In an address at the Canonbury Masonic Research Centre in London, Mollier made a number of comments about the influence of French Freemasonry, pointing out that much of continental Europe received Freemasonry from France. So Spain, for example, and \textit{pace} Mexico, have far more early Masonic ties with France in his opinion than with England. Mollier asserted that, “Latin American Freemasonry could not be understood without taking into account the strong French influence in the 19th century.”\textsuperscript{ix} One only needs to reflect on the personal ties of Mexicans with France to see the truth in this statement—Lorenzo de Zavala, instrumental in founding York lodges (though disgraced for revealing ritual secrets) and sometime Mexican minister to France, is a name that comes immediately to mind.\textsuperscript{x}\textsuperscript{6}

Just as Masonic studies in the English-speaking world rely on a few overused authorities such as Gould, Mackay and Coill, Mollier points out that “The classical historiography of French Freemasonry relies on three names: Thory, Ragon and Clavel … even if we know

\begin{footnotes}
\item[5] Margaret Jacob: “Could be – then how ironic that in quantity and quality French scholarship on freemasonry is by far the best.”
\item[6] Margaret Jacob: “Maru Vasquez has shown that the earliest Mexica lodges came out of American ones in Louisiana; not incompatible to your story.”
\end{footnotes}
today that their books are quite unreliable, historically speaking! Thory published in 1812 *Histoire de la Fondation du Grand Orient de France* and in 1815 *Acta Latomorum*. Clavel is the author of *Histoire Pittoresque de la Franc-maçonnerie* published in 1843, and Ragon wrote in 1853 the *Orthodoxie Maçonnique*.

Not only did individual Latin American and French Masons spend time in each other’s countries, but Latin America has very particular ties with France because of the prevalence of the so-called Scottish Rite of Freemasonry. Scottish in origin, and indeed could much more appropriately be called the French Rite. The English refuse to call it the Scottish Rite and instead call it the Ancient and Accepted Rite. The designation of the system as Scottish may have originated in an oration by an Oxonian, Andrew Michael Ramsay (1686? - 1743), a mysterious and controversial Roman Catholic and Stuart supporter (both holder of an honorary degree from Oxford and a Fellow of the Royal Society) who was tutor to the eldest son of James Stuart, the Old Pretender. In an oration he supposedly gave to the Grand Lodge of France in 1737—and whether he actually delivered it or whether it was simply written by him and circulated is controversial—he claimed that Scotland was where the “splendor” of Masonry was “preserved.”

The Scots and French have never been very happy about the English hegemony in world Masonry. Scholarship in English that was done over the past century made little use of French and other Continental authorities and archives. Now, with a world conference established in Paris, perhaps that has changed.

Paul Rich
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i Michel Brodsky, “Breaking the Ring”, privately circulated advance copy of lecture to Quatuor Coronati Lodge No. 2076, 10 November 1994, 3. Research lodges such as “Q.C.” circulate papers amongst their members and sponsor lectures. They usually do not initiate candidates but only accept those who are already members and who were initiated in another lodge.

ii Even high ranking Masons could get a cold greeting: “J. Ray Shute, then Secretary of the North Carolina Lodge of Research and Grand Master of the Cryptic Rite, visited the office of Quatuor Coronati Lodge [in London] in the company of William Moseley Brown, Grand Master of Virginia, expecting a cordial welcome from its ‘distinguished Secretary, William J. Songhurst.’ Alas and alack, such was not the case. He was pompous and, to us at least, arrogant. In fact, Bill lost his temper when he presented his card as Grand Master and requested to visit Grand Lodge headquarters and was rebuffed.” R.A. Gilbert, “To See Ourselves as Others See Us”, privately circulated copy of paper delivered before Quatuor Coronati Lodge, London, n.d., 4.


v David Damrosch, *We Scholars: Changing the Culture of the University*, Harvard University Press, Cambridge (Massachusetts), 1995, 23.10


“In 1833 he was sent to France as minister, but later returned to Texas where he owned extensive property. When the province rose in rebellion against Mexico, Zavala joined the insurgents, proclaiming the reestablishment of the Federal constitution of 1824, and was sent as a deputy for Harrisburg to the convention of Austin, which on Nov.7, 1835 declared war....He was first master of La Independencia Lodge (location unidentified), a Royal Arch Mason and a 33° ASSR [Ancient and Accepted Scottish Rite].” William R. Denslow, 10,000 Famous Freemasons, Vol.IV, Macoy Publishing, Richmond (Virginia), 1958, 362.

Mollier, Transcript, op.cit.


Civil Society in an Uncivil Age: An Agenda for Freemasonry, Past and Present
Margaret C. Jacob, UCLA

Ample evidence exists to suggest that beginning in the eighteenth century – in both Western Europe and the American colonies – freemasonry acted as a civilizing influence. In mid-century London lodges paraded to theatres and actually watched in polite silence. Such was not the case for most audiences. In multiple orations, in every European language, we can find masonic brothers praising the order for its practices of friendship and mutual respect.1

An orator in Paris during the 1780s told his brothers “the hearts of Masons touch one another everywhere at every point … The happiness of one is necessarily the happiness of all.”2 In the same period, masonic orators said, “every lodge is a democracy.” British orators proclaimed, “we wish to unite all men of an agreeable humour and enlightened understanding,” and furthermore “all men are by nature brethren, so consequently all men are by nature equal.”3 Dutch freemasons said that the entire world is a republic, each nation is a family; every individual is a son.4 In its first century of existence masonic idealism about society and humankind was infectious.

In the same spirit French freemasons of the 1780s provided cash to brothers or their widows who had been caught in distress or poverty. They asked brothers who were doctors to assist ill brothers and to do so without a fee. Dutch and Belgian lodges had similar funds. Uniformly in their letters to the Grand Orient, the supplicants recount their social probity and hard work when times were good; bad luck – and not bad behavior – explained their need. The lodges sought to make up for the failings of the market without for a second repudiating the financial inequities of the societies in which they lived. Unlike most of French society, the freemasons regularly elected their leaders and expected them to speak knowledgably about masonic ideals. In The Hague at mid-century the constitution book of a lodge for men and women proclaimed, “brothers and sisters [will deport themselves] without vice, in order to augment the good manners of society.”5

Yet brothers also sought to hold the world at bay and to offer a corrective to vice, self-interest, superstition, pride, and corruption. They regularly referred to non-masons as “the propane.” Especially in Catholic Europe freemasons kept a low profile while working to assist brothers, orphans, and the indigent more generally. There was a tension between masonic ideals and a fear of notoriety in the public gaze.

That was then, what about now?

In the English speaking world lodges have frequently taken their direction from the behavior of the British Grand Lodge. At least that was the case in the twentieth century up to the end of World War II. In the early decades of the last century the Grand Lodge opted for discretion, for not being seen or heard. Its stature was enhanced by royal and aristocratic membership, and its option followed the practices of king and court.6 The era
before 1945 saw extreme right-wing movements throughout Continental Europe; Britain was not without its anti-masonic, anti-Semitic fringe. Discretion avoided vicious public attacks, but first and foremost the Grand Lodge imitated the mores of king and aristocracy. The less said about them all, the better.

The policy had one fatal flaw: the Grand Lodge did not work to counter hostilities or conspiracy theories as well as common misunderstandings of the purpose of masonic brotherhood. Since the 1950s, scandal and fear mongering in British and American journalism has been on the rise; witness the phone-hacking behavior of the now defunct News of the World. Even a respectable newspaper, The Guardian said that a freemason was behind some of the worst behavior traced to the News.7

The consequence over the last thirty years, when journalism became more aggressive, has been a flood of public attention, a fair bit of it negative in tone or content. In January of this year the British newspaper, The Independent, opened its report on freemasonry and the police with the following: “Secret networks of Freemasons have been used by organised crime gangs to corrupt the criminal justice system, according to a bombshell Metropolitan Police report leaked to The Independent.”8 The response of the Grand Lodge? No comment. Two years earlier the BBC had reported that British freemasons are attempting to reverse the image of secrecy and to talk openly about the order.9 If that change is underway it is hard to document. The habit of discretion still holds among the upper classes in Britain and it continues to dominate official masonic responses to the scandal mongering of the press.

If some of this discretion sounds familiar it may have something to do with a similar reticence found among many of the American and European Grand Lodges. Masonic charity and philanthropy are indisputable and constitute a singular form of civility and decency. There is nothing reticent about masonic giving. The issue of incivility in our public discourse, particularly with regard to politics and race, presents a different and more intractable problem. If American and European Grand Lodges were to institute programs to combat public incivility would they not rapidly move freemasonry out of its comfort zone of discretion? Such seminars or programs would require inserting the lodges into public discussion. The issue seemed central to the deliberations of the leaders of American freemasonry when they met in March of 2014 in Baltimore.

The question of its public persona is as old as masonry itself. Within twenty years of the founding of the Grand Lodge in London in 1717, freemasonry came under attack and not just in Catholic Europe. The lodges were forbidden in the Dutch Republic because of their Orangist associations; the French police spied upon them; even in Britain, where they were a homegrown phenomenon, attacks from the pulpit still occurred.10 Why would present-day freemasons bother to take the risk of openly engaging with the problem of incivility and in the process throw light on some of the worst offenders? To use an American example, no one needs the lodges attacked by Rush Limbaugh; or how about by Jean-Marie Le Pen or Dieudonne? In the United States the lodges are now already marked for disfavor by radio stations purporting to be Christian.11 Conspiracy theories still lurk out there in the shadows, as a brief search of the Internet will confirm.
If it seems that I have made the argument for freemasons as masons staying out of the public arena, that is not my intent. Rather the point needs to be made that in tackling any public issue – especially where politics is involved – the leadership of the Grand Lodges should expect a certain amount of hostility. When I had the privilege of sitting in on discussion groups formed in Baltimore to address the issue of the masonic response to incivility I noted that some men were hostile to the very idea of getting involved in any public issue. One particularly hostile brother – when learning that I taught in the University of California system – pointedly asked if it still employed the black American Communist, Angela Davis. Of course I could not remember if she had retired or not, but I also noted the tauntingly political nature of the question. Certainly the Grand Lodges have their work cut out for them.

How then to proceed? Going back to the original meaning of civil society may provide some assistance. As originally formulated by the German philosopher, George Hegel (d. 1831), the concept of civil society denotes a zone of independent social life, separate from the state and from the traditional institutions of family, church, confraternities etc. It is a place where the individual can be independent, mindful of events, forceful in his/her opinions, and also exercise the freedom that is the essence of civilized society. For Hegel, “The history of the world is none other than the progress of the consciousness of freedom.”

The progress of freedom as postulated by Hegel would suggest that the uncivil has just as much right to exist as does the polite. But what if the uncivil drives people out of the zone of engagement, forced out by the uncouth, the mean, impolite, racist, sexist, etc.; members are left then to retreat into the privacy of family – or even of the lodge. If that is what is now happening – and it seems to me that it is the case – then participants in civil society have an obligation to change the nature and tone of the discussion. It is no secret that hostility to Muslims and Jews is on the rise in Europe; are the lodges willing or able to address the issue?

We think of freemasonry as a part of civil society, but currently an odd, cautious part. The lodges eschew politics and religion (sometimes in history more honored in the breech than in the execution), but does that render them ineffective when, or if, they participate in the public sphere? Could the current reticence – visible in Baltimore – to engage with the reality of the uncivil signal a retreat inward? It may. But if it does then the lodges need to rethink their role in a republic.

At its eighteenth-century origins freemasonry proclaimed values very much derived from what may be described as classical republicanism. Virtue lay at the heart of an ethical society, one that eschewed mindless luxury, greed and self-interest. Consistently lodges on either side of the Atlantic – or the Channel – talked about moral regeneration, about how patriots would obey the laws and still work to reform society and government. Masonic orators invoked the Roman republic as the ancient site where republican virtue was practiced and applied. Clearly those ideals would work best in actual republics – such as were created in the late eighteenth century here and in North America.
Let us go back to the eighteenth-century masonic leaders, the theorists of the movement, and look for guidance. Late in the century German freemasons responded to the tone Gotthold Lessing set in his important masonic dialogue, *Ernst und Falk*, and they too looked outward, to the Prussian state and its discontents. As the freemason, Lessing, has his fictional character, Falk, tell his interlocutor, Ernst, that action is required, “deeds … good men and young men … observe their deeds” – and let these speak for themselves. After reciting the many charitable actions undertaken by German and Swedish freemasons, Falk extols the necessity of doing good deeds “in the world.” Throughout the dialogue of *Ernst und Falk*, certain assumptions are basic: men and institutions require reform and renewal, religious differences separate humankind, freemasons aim at social equality, but they will be no better or worse than the civil society that surrounds them.\(^{12}\) Writing at precisely the same time, the French freemason Comte de Mirabeau made a similar observation about the lodges, and lamented that many lodges did little more for humankind than the occasional act of charity.\(^{13}\) Yet Mirabeau, like Falk, believed that a brother should never abandon his lodge “nor … dissuade candidates from becoming members.”

Neither Lessing nor Mirabeau embraced disillusionment or gave up on the power of brotherhood, if properly disciplined, to enlighten humankind and to reform the state. From the wholehearted embrace of the secular, Falk inevitably turns to the state. By being centered in “die bürgerliche Gesellschaft” Falk can ask, “Do you believe that men were created for the state, or that states are for men?” He notes that states create divisions around wealth or religion; freemasons are the only men capable of healing those divisions. This meditation on the need for reform allows Lessing to return to freemasonry, and to castigate the refusal of its German form to admit Jews. By contrast Mirabeau, inspired by the goals of freemasonry despite its many flaws, would set up a parallel organization to aid all of humankind through education and most importantly through the reform of law and government. Its members must be freemasons and labor for “the one object of the order of Freemasonry: THE GOOD OF ALL MANKIND.” As Mirabeau describes it, the second “great object…is the correction of the actual system of law and government.” This correction “may be special or general, gradual or sudden, secret or open.”\(^{14}\)

There was plenty with which to fault the lodges of the eighteenth century. Falk finds objectionable the superstitions about the Knights Templars, the recourse to the magical arts, the play with words, gestures and symbols, and not least, the inability to promote true and absolute equality. Yet Falk clearly implies that there are freemasons who support the American Revolution.\(^{15}\) *Ernst und Falk* directs the impulse for reform outward toward the state, and then inward, toward the lodges of its day. Falk, speaking for Lessing, locates freemasonry as a state of mind, a way of being in the world, and not as the imperfect behavior that he, along with Mirabeau, so readily observed in everyday lodges.

In the wake of the French Revolution Johann Gottfried Herder offered his own meditation on freemasonry and the state, in the form of a dialogue that is clearly in dialogue with *Ernst und Falk*. He begins by embracing “all the good that has been done … in the world.” Herder, himself a freemason, reiterates “in the world.” He starts with
Falk’s question, are men created for the state, or the state for men? He then, like Falk, notes all the divisions that states impose upon men, and he ends by invoking his desire to have a society composed of all the thinking men in the entire world. Herder’s embrace of a cosmopolitan and utopian order is another example of Masonic language being employed to investigate the ideal of civil society. This order, too, is perfectly in keeping with the logic of the secular impulse that begets attention to civil society and the state.

One final point needs to be stressed when we assess the political meaning of the enlightened search for social reform, and it has to do with religiosity. I will take as my example the thought of a revolutionary, Benjamin Franklin. In 1782 we find Franklin as Le Venerable, the master of the lodge of the Nine Sisters in Paris. For a few decades after his initiation in a Philadelphia lodge, Franklin had been an active freemason and a leader within the lodges.

Very shortly after Franklin joined St. John’s Lodge in Philadelphia, according to his Autobiography, he decided: “There seems to me at present to be a great Occasion for a united Party of Virtue, by forming the Virtuous and good Men of all Nations into a regular Body, to be governed by suitable good and wise Rules, which good and wise Men may probably be more unanimous in their Obedience to, than common people are to common Laws.” To these ends, Franklin later recalled, he had spent much of that period of his life trying to discover what every religion had in common so that it could serve as the foundation for a universal, natural religion to which all could agree. Of the ethical principles he recalled, the most striking and most relevant was “That the most acceptable service of God is doing Good to Man.”

Franklin drew more from freemasonry than the search for a universal, natural religion. He also learned lessons in group behavior and political organizing. In 1774, he co-founded with David Williams, the Society of 13, a deistic circle that included in its original membership Franklin, Williams, Major Dawson, Thomas Bentley (assistant to Joshua Wedgewood), James Stuart, John Whitehurst, Thomas Day, and Daniel Solander. The Society of 13, while obviously echoing the Masonic model of a secret society of learned men, kept the Masonic tradition of limiting the membership of lodges in persecuted countries, in this case to 13. All of the men in, and/or associated with the group, were radical Whigs and republicans; they were not entirely wrong in thinking of themselves as persecuted.

Richard Price, Joseph Priestley, Benjamin Vaughan, J.R. Forster, Edward Bancroft, Thomas Paine, and David Hartley were among the big names associated with the group. Vaughan corresponded extensively with Franklin, particularly on the matters of moral philosophy, and was more familiar than most with Franklin’s attempts at elucidating an ethical system. All of these men supported the American Revolution, and the group served, above all else, to get English and French radicals safely and secretly across the Atlantic. Jefferson, even though his temperament was not for secret societies and philosophical liturgies, nevertheless knew of the group, corresponded with its members, and as a deist shared their views on religion and politics.
Franklin, Price, and Priestley were associated with another British radical and republican organization that was obviously descendent from Masonic influence: the Grand Lodge of the Constitutional Whigs that traced its origins back to the principles of the Glorious Revolution of 1689 and the preceding years of oppositional and republican political thought.\textsuperscript{17}

The Western form of republicanism, now modern and no longer classical, is central to the masonic legacy with its debt to the Enlightenment. It is not about the contemporary left or right, liberal or conservative, white or black, male or female. It is about virtuous behavior appropriate to citizens of a republic. Incivility is the antithesis of republican virtue precisely because it actually works to stifle freedom of expression. If this argument has merit, then how do contemporary freemasons proceed?

Look at the rules of civil behavior, spoken or tacit, that characterize any lodge meeting. Can these be codified and taught to anyone of good will? I suspect they can be. Are there specific forms of behavior that brothers seek to avoid? Can they be enumerated and presented to audiences interested in the secrets of freemasonry, who then learn in the process about civility? In Italian male and female freemasonry the custom of remaining silent during one’s first year of membership is widespread.\textsuperscript{18} Is there anything comparable in the European and American lodges that might serve to make people stop and think before speaking? Finally there is the tortured history of race relations within American and African freemasonry. It is no secret that a crude segregation prevailed for over a century and can probably still be seen in some lodges. Yet enormous strides have been made to bring white and black brothers together.\textsuperscript{19} How did brothers do this, what principles guided the integration and what have been its benefits? Could local freemasons hold workshops to bring together blacks and whites, or Muslims and Jews, in the common cause of brotherhood?

Finally the lodges have considerable experience with philanthropy, especially in the area of health care. Can they bring recommendations to hospital professionals about how best to run their facilities? In my experience of lecturing to various lodges I find members eager for knowledge, wanting formal settings where serious conversation can occur about a range of topics; why not start the discussions first within lodges with the idea of articulating principles and protocols that inculcate civility? In the British Grand Lodge silence and discretion have reigned for so long; do American and European lodges want to follow the same path? Everywhere we live in republics without monarchy or aristocracy, or at best, in the Dutch and British cases, titular monarchy; leadership comes from representatives of the citizenry. Do masonic citizens have a particular responsibility to address social ills, to aid their fellow man? Those are questions that only freemasons can answer. Armed with their history of republican idealism, let the questioning begin.


10 [Anon.], Masonry the way to Hell: a sermon: wherein is clearly proved, both from reason and scripture, that all who profess these mysteries are in a state of damnation (London: Robinson and Roberts, 1768).


12 For an accessible text see Ion Contiades, ed., Gotthold Ephraim Lessing, Ernst und Falk; met den Fortsetzungen Herders und Friedrich Schlegels (Frankfurt am Main: Insel, 1968), p. 48, fifth dialogue “Falk: In des hat freilich die freimaurerei immer und aller Orten sich nach der Bürgerlichen Gesellschaft schmiegen und biegen müssen, den diese war stets die stärkere. So mancherlei die bürgerliche Gesellschaft gewesen, so mancherlei Formen hat auch die Freimaurerei an zunehmen sich nicht entbrechen können....”

13 Memoirs of Mirabeau: Biographical, Literary, and Political, By Himself, his father, his uncle and his adopted child (London: Edward Churton, 1835), pp. 186-88, written in 1776. “If the heart of a Brother is capable of ’love for his neighbor,’ if he is not infected with all social pestilence, that cold spirit of selfishness, which, as it considers nothing but the present moment, is entirely foreign to every real emotion of the heart, whether for virtue, or for fame, these ideas will bind him to the Order, make him espouse all its interests....”


15 Ibid, p. 46.

16 Gespräch über eine-unsichtbar-sichtbare Gesellschaft in Ion Contiades, ed., Gotthold Ephraim Lessing, Ernst und Falk; met den Fortsetzungen Herders und Friedrich Schlegels, p. 69.


Freemasonry and Government: The Political Meaning of Civil Society in Eighteenth Century Europe
Margaret C. Jacob, UCLA

This essay begins with a paradox that has never been fully explained. Why in the eighteenth century did an entirely private society, a form of voluntary association – which is what the masonic lodges were – adopt all the customs, habits and forms of government? One standard explanation has been that because the lodges arose in England and Scotland they simply imitated constitutional government. But that circular reasoning only begs the question, offering no explanation as to why this imitation happened in the first place, nor suggesting any reason for the imitation or interest that freemasonry sparked on the Continent.

In this essay I begin from the observation that the eighteenth century lodges, both Dutch and foreign, have left the most remarkable records we possess for tracing the prehistory of nationally identified formal institutions of representative government, most of which only emerge throughout Continental Europe late in the eighteenth or early nineteenth centuries. The lodges brought onto the Continent distinct forms of governance: constitutions, voting by individual, and sometimes by secret ballot, majority rule, elected officers, “taxes” in the form of dues, public oratory, even courts for settling disputes; eventually the lodges even sent representatives to nationally organized Grand Lodges. The eighteenth century European lodges functioned as schools for government, local but especially national. Even in the eighteenth century Dutch Republic where representative institutions were largely local and deeply oligarchic, centralizing, one-man-one vote, representative national government was distinctively innovative.

The lodges became schools because voluntary associations in western Europe, first in England and then on the Continent, were populated by literate men impressed by the process of state formation that they witnessed around them. In other words developments at the center riveted attention on the actual institutions and practices of government. Movement and change at the core had a magnetic effect; at the periphery it provoked concern, as well as a weighing of the benefits versus the burdens that governments could place. Early modern nation building undertaken by kings and ministers led to thinking about nations and systems of government. Not just among great theorists like Grotius, Hobbes and Locke, but also among lesser mortals, state officials themselves, merchants, lawyers, teachers, and the ever-present aristocracy.

In England the process of state formation resulted in revolution during the 1640s and 1650s. Precisely at that moment private voluntary associations there began to write constitutions for themselves, petition parliament, participate in the turmoil first of civil war, then of restoration, only finally to flourish after 1689 in the relatively open society permitted by the revolution settlement. The settlement of 1688-89 left kings to govern the nation through parliament. It is not accidental that beginning in the 1690s we see an rapid development of all sorts of voluntary associations first in London, then in the provinces: the first four lodges date from the reign of Anne, as do various reading societies, political
clubs, eventually provincial scientific and philosophical societies. The earliest English and Scottish freemasons about whom anything concrete is known — Elias Ashmole, Sir Robert Moray, Robert Clayton, Sir Christopher Wren — were men of letters or science, army officers, politicians and architects – all with a stake in state formation, all in some sense its beneficiaries.

The process of state formation experienced by these first English and Scottish freemasons during the second half of the seventeenth century was also underway in other parts of western Europe. There, too early, modern history reveals the growth of state bureaucracies as well as the increase in trade and hence in taxation. Only the Dutch Republic presents something of an exception to this pattern. In the special Dutch case, after 1701 there was a growing awareness that the institutions of the state were in need of reform and renewal so as to better equip them to meet competition from other more powerful, larger, more centrally governed neighbors. Thus, whether in Paris or Rotterdam, European elites with similar interests and relationships to the state found masonic practices congenial. Not least they came from Britain, widely regarded in western Europe as politically advanced, a country with a relatively free press, religious toleration, parliamentary elections.

The argument being made here about the governmental nature of the lodges calls forth an interrogation of masonic records as they illustrate the governmental, constitutional and representative character of the lodges. Searching Belgian and Austrian, Dutch and French lodges from the 1730s to the 80s reveals the governmental structure thriving decades after the first London lodges came into existence. From those eighteenth century moments, it is possible to go back to the records of seventeenth century English, and presumably Scottish freemasonry, to show the earliest stirrings of the constitutional and governmental forms later so vibrant in western European freemasonry. But before we go backwards we must first go forward.

Our first example of the governmental comes from the Austrian Netherlands. One of the best-known events in the late eighteenth century history of freemasonry in the Low Countries was the decision made by the Austrian government in 1786-87 to close various lodges in its western colony. After that date only three lodges were to be permitted in Brussels, and the number of lodges in, what I shall call the Belgian provinces, was severely curtailed. This act of repression was initiated in Vienna, and it coincided with Joseph II's growing realization that his colony to the west had become restive, that many of its factions were increasingly disaffected from the central government. At the same moment other clubs and societies were also repressed.¹

¹ For those records, see Archives generales du Royaume, 3 rue de Ruysbroeck, Brussels, MS A 124 1104, "confrères supprimés", 1786-87.
What is not generally known is that in the case of the masonic lodges the National Grand Lodge in Vienna assisted in the execution of His Majesty's Edicts. As documents in the Archives Generales in Brussels reveal, the Viennese Grand Lodge authorized which three lodges should be permitted, closed down other lodges, and drew up lists of members for the remaining ones. In a letter of 23 July 1786 the Vienna lodge proudly informed the Austrian government that “the General Government of masonry is now in conformity with your edits.” On this occasion a fraternal organization, commonplace in European civil society, assisted the state in remaking the contours of another society under its jurisdiction.

The Vienna Grand Lodge acted, as it said, to bring masonic government into conformity with royal edicts. However, no amount of assistance from the private societies in the kingdom saved Joseph II's government from rebellion in its western colony. Not surprisingly, the democratic revolutions in western Europe from Amsterdam to Paris went on to spawn new clubs and societies that broke with the established pattern of loyalty, so commonplace to voluntary associations found in the eighteenth century and earlier.

The Viennese records of freemasonry raise the issue of just how well the eighteenth century relationship between civil society and the state worked. They suggest that in this period voluntary associations could imitate governance quite effectively, on the whole encouraging loyalty to the central authority. Yet in so doing, they could also foster independence and self-reliance among the beneficiaries of the state's expanded role. They could set men to thinking about their capabilities. The General Government of Masonry. The Austrian Government. How many governments were there in this story? Could there have been in Vienna, both an Austrian government and a masonic government? Was there an Austrian government and a masonic government in Brussels? What if the pupils in the new schools of government were to graduate into societies they believed to be badly governed? The strength of civil society in the West by the late eighteenth century posed problems for state governments perceived to have failed to foster industry, or promote trade, or wage war effectively.

The same question about the nature of the schooling given by the Austrian lodges can be asked of Dutch freemasonry. Recall that in 1756 when Dutch freemasons organized their national system of authority and governance, the Grand Lodge of The Netherlands, they adopted, as they said, “the form” of the Estates General of the Republic. In the Dutch example of the symbiotic relationship between the state and secular voluntary societies, manifested itself in the imagined national and masonic community that took shape in The Hague in 1756.

2 Archives generales, Brussels, MS IIOS A 124, Conseil privé, 1786."Le sousigné chargé de la part de la Grand Loge National de la Monarchie Autrichienne etabli à Vienne, de veiller à l'execution des Edits de Sa Majesté emanés le 9 Jan. & Is May 1786 relativement aux affaires maçonnique de la Province des Pays-Bas Autrichiens ..."

Looking back some years later, the Provincial Grandmaster, De Vignoles, reiterated the characterization of the Grand Lodge's structure as being that of the Estates General. Indeed he recommended it as the best form of governance to German lodges that were having difficulty arriving at a comparable system of national cohesion. He admonished them to adopt an Estates General as “the sovereign tribunal of the Nation.” When he wrote of the nation, De Vignoles meant the masonic nation. Just like the Dutch Estates General where each province retained a high degree of sovereignty, in the lodges the form of decentralized governance permitted each Dutch lodge to retain its independence. The evidence from De Vignoles' description and the information we have about masonic rituals of the period used by the Grand Lodge in The Hague, suggest the same symbiotic relationship between the eighteenth century Dutch lodges and the Dutch government that we found in Vienna. The Dutch lodges also imitated the institutions of central government, fostering loyalty to it and by mirroring it, imitating its strengths and its weaknesses.

These efforts to govern in the form of a nation, but to do so within the framework of voluntary association, were particularly characteristic of freemasonry. Many other voluntary associations functioned as if they too were part of imagined national communities, serving the interests of the whole in scientific, charitable or antiquarian matters. But none, to my knowledge, instituted such an elaborate system of government, one that tied local lodges to national Grand Lodges, which in turn appointed ambassadors and negotiated foreign treaties with other Grand Lodges. As the German philosopher, Jürgen Habermas, has argued the lodges were one vital piece in the new eighteenth century social experience we call civil society.

Yet the lodges were in many respects different from the other clubs and associations. In a more formal and all-consuming way, freemasonry provided a system of constitutions, elections, majority rule, pluralities, annual assemblies, sealed ballots, even taxes and eventually “courts,” where disputes between lodges and brothers could be adjudicated. By 1710 English lodges had also elected a Grand Master, Sir Christopher Wren, and by the 1720S the Grand Lodge in London could claim affiliated lodges in other cities and towns. In 1736 thirty-three Scottish lodges sent representatives to an assembly that created the Grand Lodge of Scotland. They also elected a Grand Master, but only after the candidate renounced any hereditary claims on the office.

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5 Margaret C. Jacob, Living the Enlightenment. Freemasonry and Politics in Eighteenth Century Europe, introduction. This essay is intended to expand upon its thesis.
The parallels between state and masonic institutions are not raised in order to accuse the eighteenth century lodges of attempting to replace one, or another, national government. I do not wish to conjure up the ghost of the abbe Barruel, or the other right-wing conspiracy theories of the late eighteenth century and beyond. They accused the freemasons of plotting to instigate the French Revolution. By explicit contrast, my intention is to ask us to examine freemasonry in London, The Hague, Brussels and Amsterdam for what the lodges can reveal about the stability, as well as the fragility, of the eighteenth century relationship between civil society and the state. Before they could flourish, voluntary associations, the matrix of civil society in the West, needed the sovereign state to be firmly in place. If for nothing else, it was the fascinating source of most news and much gossip. In addition, through informal associations, the power of governmental officials could be made more accessible, even if or when, their monopolies on power made actual participation in the functioning of the state largely impossible. Yet at moments the associations also provided a refuge, an escape from censorship or, in the case of the lodges, a place for assistance and charity, which the state or the churches could not, or would not, provide.

With the state as the structural backdrop, but not as the initiator of assemblies and associations, they could still spend their meeting time discussing just about everything else except politics. The magnetic pull of the political, in the form of the state, encased the social, and bracketed its societies and associations off from the religious and the familial. But within that framework, politics did not determine the content of public discussions or the stated, and often pursued, purpose of the vast majority of associations, lodges, clubs and salons. Whether collecting antiquities, improving agricultural techniques, reciting poetry, doing theoretical science, or paying tribute to the Grand Architect of the Universe, the societies and lodges did their specialized work believing that they were part of an imagined and larger public realm.

In many places actual politics remained largely remote from the social, as remote as the courts or the oligarchs with whom one might occasionally socialize. Of course, there were plenty of government officials to be found in the urban academies and lodges all over western Europe. But the tacit separation of the social from the political was accepted and even coveted by the voluntary societies. The separation had many uses. It could, for instance, actually help to consolidate a magnate's or grandee's power and influence. How better to seem approachable than to be called a brother, or to break bread with lesser men, if only for a few hours a month? The separation also meant that, by and large, the state left the societies to themselves. In the 1740s French and Portuguese police arrested and interrogated freemasons, and in Portugal they were tortured for their “confessions.” But even there they were released. By the middle of the century in most European countries such persecution had largely ceased.

The societies and lodges could also be a refuge, a place where no one man or event seemed that important. The masonic records in particular often speak of the lodge as a place of tranquility, as a refuge from a hostile world. Social life outside of home, church, town council, guild or confraternity, helped to refocus thought away from financial and personal obligations, as well as from both commercial and political life. All these pressures helped to clear a space for the social in early modern Europe. Trade and
commerce were also magnets that drew men and some women away from the traditional institutions, from home and church. Yet it was the institutions of governing, and not the practices of the trading companies, that captured the imagination of the lodges just as they fascinated the larger public, the spectators of wealth and power.

The impulse to turn toward the center, away from local events or customs, can be illustrated quite clearly in the actual rituals of the Dutch lodges. Like the towns and provinces, the lodges both actually and symbolically coveted their separateness while constantly trying to invent a center, an imagined national community. In the 1750s the Grand Master in The Hague, the Baron de Boetzelaer, spoke about “the brother deputies of the respective lodges who have assisted at the national assembly held at The Hague…” At these national assemblies the ceremonies placed brothers standing in rows, the first row symbolizing the “Staten van Holland,” the legislative body of the province of Holland. Behind them stood the next row of brothers described in the minutes as representing the National Grand Master. Finally, standing in the row in back of them, were the officers of the lodge, visitors, and all the other brothers. So arranged, they joined in communal singing and affirmed their symbolic unity. But were they unifying the nation as well as the lodges? I am suggesting here that perhaps unconsciously, they were attempting to do both.

The gestures imitative of national government occurred in absolutist as well as republican settings, and the desire to constitute the nation can also be seen in the records of French freemasonry. In 1738 in Paris the Chevalier Ramsay gave what became a famous oration, subsequently translated into Dutch, which said that freemasonry attempts to create “an entire spiritual nation.” Copies of the oration turn up in Reims, Dijon, and The Hague. In the 1760's a piece of French masonic jewelry confiscated from its engraver by the authorities in Brussels, displayed “the arms of France illuminating the attributes of freemasonry.” By the 1770s the French lodges were focused on the institutions of central authority. In their proceedings they seldom mention forms of local power or governance, parlementers or intendants. Neither the representatives of the monarch nor the institutions of local power appear to have aroused much interest or much identification in the French lodges. When they seek to organize nationally, they are left to invent new forms. They chose to establish a national assembly with each representative having one vote. In 1779

6 Archives of La Bien Aimee, Brieven archief, no.50 letter of Baron de Boetzelaer, 7 January 1757; the library of the Grand Lodge, The Hague.


8 Archives generales, Brussels, MS 1105 A 124; a document entitled "Francs-Masons et jeux de hazard" and dated 1766. In a letter of 7/811770 from Neny to Crumpinen we learn that the engraver, Castille, was a Jew who has now left the country.
an orator in Grenoble lamented that “in our modern institutions where the form of
government is such that the majority of subjects must stay in the place assigned them by
nature, how is it possible to contribute to the common good?”9 In the 1770s the French
Grand Lodge sought to have a public presence in Paris, both to be near the government
and to allay suspicions.

Yet even in the French lodges for women a new consciousness about governance and
political power is evident by the 1780s. In one version of the Amazonnerie Anglaise
ritual “the Queen” officiates, holds the constitutions, and queries the “Grand Patriarch:”
what is the most important order of business for the day? How do men keep women
under them? She then urges her sisters to be courageous, to cast off the bondage imposed
by men and to regard those men who refuse to obey their orders as tyrants. Now follows a
discussion of how it is that men assert their dominance over women. Recognizing the
growing importance of scientific knowledge, the answer prescribed in the ritual asserts
that male dominance is built upon the dignity conferred “by the study of the sciences,”
but also “by the duties of the state and by the maintenance of arms.”10 In that same
decade a Parisian lodge of adoption filled with ladies of the court donated cannon to the
king's arsenal and addressed all the other lodges of adoption calling upon the women to
be good citizens and patriots. When we witness the agitation of the early 1790s for
French women's political rights, we may justly conclude that women's freemasonry
helped to lay the foundation for a new political consciousness, a nascent feminism.

But the French women's lodges were unique in their power and number. In most
countries freemasonry remained a masculine prerogative. In the second half of the
century, the Swedish king and court were deeply masonic, and the palace served as a
setting for many feasts organized by the Swedish Grand Lodge. The fit between
membership in the leading Stockholm lodges and proximity to king and court could not
have been tighter. Only Berlin to the south rivaled the linkage between freemasonry and
the central government. The masonic ambiance of Frederick the Great's court in Berlin
has often been noted, and Prussian masonic orators were almost sycophantic in their
devotion to the conqueror of Silesia. When we see the German Illuminati imitate masonic
forms in the 1770s, we should hardly be surprised given the highly political nature of the
devotion that Frederick instilled in the lodges.

For our last look at this masonic fascination with the state, whether Dutch or French, we
must now finally return to where it all began, to seventeenth century England. A new
document from the archives of the Royal Society in London sheds important light on the
early history of English freemasonry. It only came to my attention when I was just
finishing Living the Enlightenment (1991) and there it is discussed very briefly. Entitled

9 Bibliotheque Municipale d'Erude et d'Information, Grenoble, MS Q 5°, f. 3.
10 B.N. MS FM 4 76, a collection of Scottish rite rituals, all from the second half of the century, see ff.36-
41. Note that a lodge in Montpellier adopted for their master "the man more versed in the sciences and
physical speculations." See B.N. FM 2 3°9, 24 June 1782.
“A Narrative of the Free Masons Word and Signs,” the document is signed and dated 1659. Its author is Thomas Martin about whom little is as yet known. This manuscript from the archives of the Royal Society belongs with a family of related manuscripts, all dating from the period of the English Revolution, and these are among the oldest and longest narrative histories we now possess about English, as distinct from Scottish, freemasonry.\footnote{11 I am using the copy in Royal Society, London, MS Register Book (C), IX, ff. 24°-52; Evert P. Kwaadgras has made a comparison of the manuscript with British Library Sloane MSS, 3848, 3323, 3329 which are identical with portions of it. This Royal Society copy may have been made later than the date on the manuscript. For Sloane 3323 and 3848 see Quatuor Coronatorum Antigrapha, vol. III, 1891, edited by G.W. Speth. I am very grateful to Mr. Kwaadgras for his important assistance with this text.}

The narrative provides a largely mythical history of “this Craft ... founded by worthy Kings and Princes and many other worshipfull men.” It describes the practices and oaths of working, operative masons, their signs and words, their dedication to the seven liberal arts, particularly geometry. It makes mention of Hermes, “the father of Wisemen and he found out the two pillars of Stone whereon the Sciences were written and taught them forth, and at the making of the Tower of Babylon there was the craft of masonry found, and made of.” The document's debt to earlier sixteenth century texts, now lost, is also suggested by its reference to astronomy. That science “teaches to know the Course of Sun and Moon and other ornaments of the Heavens.” For the sun to course in the heavens like the moon requires a pre-Copernican, geocentric universe.\footnote{12 Royal Society, London, MS Register Book, (C), IX, ff. 24°-52. On the concept of a "constitution," see Graham Maddow, "Constitution," in Terence Ball, James Farr, Russell L Hanson, eds., Political Innovation and Conceptual Change, Cambridge, Cambridge University Press, 1989.}

“A Narrative of Free Masons Word and Signs” gives away its contemporary milieu, the 1650s and government by parliament, when it states: “You shall ... truly observe the Charges in the Constitution.” As the Oxford English Dictionary shows the use of the term constitution to mean rules or laws adopted by a body has few, if any precedents, prior to the 1650s. In that decade after the execution of Charles I in 1649, parliament created or adopted laws for the newly constituted republic. Precisely at that moment, voluntary societies with constitutions, however loosely conceived, came into existence. At one point the 1659 document speaks of a French king as having been “elected,” and at another it speaks of a Biblical time when “the King of the Land made a great Councell and parliament was called to know how they might find meanes” to provide for unemployable and overabundant male children born to Lords of the realm.

Strip away the myths, and what the document reveals is the existence of lodges of working masons who have been charged by a constitution. They have done so in a political universe where both kings and parliaments may be imagined as ruling. Within this context, operative English masons of the mid-seventeenth century identified with the nation-state. They saw themselves as practitioners of the Royal Art, and they also knew that “King David loved the Masons well, and cherished them well, and gave them good
payment ... and Solomon his Son performed out the Temple his father had began, and he sent afterwards Masons of diverse Lands and fathered them together, so that four thousand workers of stone and they named masons and he has 3000 of them which were ordained masters and governors of the work.” These English working masons of the 1650s have given their allegiance to a constitution within the context of believing that their livelihood and dignity derives from the state as embodied in royal authority. When educated gentlemen joined the lodges later in the century, they only reinforced the identification with governmental authority. Men who could vote in national elections more easily imagined government as an entity intended to serve their interests. For them the habits of elections, majority rule, constitutional government seemed all the more natural and desirable. All those habits were brought to the lodges and in turn transmitted to the Continent. Perhaps now we can better understand why as late as the 1770s French freemasons believed (erroneously) that Cromwell had been the founder of their order.

The point of examining in detail this document of the 1650s is not to try to tease out the political allegiances of English stonemasons during the Interregnum. Rather it is to suggest that in seventeenth century England the relationship between a newly emergent civil society and the creation of new forms of central government were intimately linked. After 1689, voluntary societies, reading clubs, dissenting academies, and a literature full of news and gossip, occupied the broad space permitted by the relative freedom of the English press and by the ebb and flow of parliamentary politics. There was a center in London to which society looked. The English social gaze was nascently modern, and it prefigures the role we assign to central government in our own political life, in the content of our newspapers or nightly television, and in the all-consuming nature of modern parliamentary or presidential elections. The English Revolution was the framework within which masonic constitutionalism developed.

Take the constitutional impulse onto the Continent, and I would suggest that the culture of elections, constitutions, voting and ballots organized its new participants to look at larger and more complex forms of political organization. In the Dutch Republic the typical forms of governmental life were intensely local: schutterij, vroedschappen, and landdagen. Yet none of those local bodies are mentioned in any of the records of Dutch freemasonry with which I am familiar. In the Austrian Netherlands, where records are precious few for the period before the 1780s, what little we have, suggests a devotion to the central government in Brussels, and after 1780 an identification (despite his suspicions) with Joseph II and government-sponsored enlightened reform. The Austrian Netherlands possessed webs of local authority, urban and clerical. Urban magistrates may have joined the lodges in large numbers, but the lodges look to the center, toward Brussels, more precisely toward Vienna. When the Marquis de Gages wrote from Mons to the Grand Lodge in The Hague in December 1769, he identified himself as a true chamberlain of “the Roman Imperial and Royal Majesties.” He sent the colors and Great Seal of the Grand Lodge of the Austrian Netherlands, and asked to open formal communication between the two Grand Lodges. He could have been writing to a foreign power; and in a sense, he was.13

Being nations, the various Grand Lodges also made foreign alliances and treaties. In 1771, the minutes of the Grand Lodge in The Hague record that “England promises not to grant constitutions anymore to lodges within this territory.” The London Grand Lodge had declared the Dutch Grand Lodge “free and independent,” and recommended that the Dutch lodges operating under an originally English constitution, join the Dutch body. The Provincial Grandmaster of England, de Vignoles, is thanked at those same proceedings for having seen to it that “each Empire [realm] or State will have its own supervision.”

This settlement became possible because the British Grand Lodge finally recognized that the Dutch lodges were different “due to the laws of the country.”

Part of the Anglo-Dutch agreement had an imperial dimension. Each Grand Lodge would allow lodges in the other territories to appeal only to the home country for a constitution. Is The Dutch Grand Lodge approved lodges in the slave colony of Surinam, and indeed had its own ambassador, brother van Hoogwerf, who was appointed foreign deputy Grandmaster. He was instructed to visit lodges in the West Indies, in Surinam and Curacao. He reported back that the lodges there were doing well, and that they were part of “our National Household.” Like the nation-state, civil society also aided European conquest and domination.

Although committed to respecting each other empires, national lodges could nevertheless recognize successful rebels. In May 1782 the Amsterdam lodge, ‘La Bien Aimee’ “made a proposal to conclude an alliance with the lodges of North America, now declared independent by this Republic.” At that moment, the deputy Grand Master begged off a formal alliance, for reasons, I suspect, that had something to do with the tensions of the 1780s between Amsterdam and the Orangist government in The Hague. At that moment the formal recognition of rebels may not have been in the interest of the Grand Lodge. Possibly as part of an effort to solidify the nation, just three years earlier the Grand Lodge had concluded with the German masonic nation “a treaty of alliance which ... could be very useful, both regarding the general interest of the two Nations and of traveling brothers in particular.” There are moments in these procedures when it is not clear which nations, the masonic or the Dutch and German, have been designated.

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14 MS 41:48 April 14, 1771; the Library of the Grand Lodge. For the comment about "free and independent," see MS 41:48 (2) August 19, 1770.
16 MS 41:48 April 14, 1771; the Library of the Grand Lodge, The Hague.
17 MS 41:48, May 19, 1782; The Hague; the Library of the Grand Lodge.
But Western global expansion took its toll on explorers, conquerors, and foot soldiers. For international travelers or military men, the national character of the lodges permitted an appeal that could compensate for the failure of states to reward or care for their citizens and servants. In 1778 a Corsican brother who had been in the French regiment on that island, but who later fought with other Corsicans against the French, found himself and his family in dire straits. Living now in Amsterdam, he appealed for charity to The Hague, telling the Grand Lodge how the King of France had denied him a pension. His appeal, made across lines of national loyalty, asked that the order “render a service all the greater to humanity.”

The lodges, like the scientific academies to which they were often compared, permitted European men to imagine that they were representing all of humanity. Masonic cosmopolitanism contributed to the creation of Western hegemony, with consequences for women and people of color, which to this day must constantly be addressed, negotiated, and ultimately changed. Simultaneously, the lodges articulated an entirely secular and beneficent ideal of brotherly love, which they also said, pertained to all humanity. As a masonic orator in Amsterdam said in 1752: “A man who does not love another man like himself can hardly be recognizable as a man, because he has no common humanity. [Een mensch dus, die een ander mensch niet liefheeft, maar haat, is redelyk aangemerkt zynde geen mensch, want hy handelt tegen de menschelykheid en bemint zich zelven niet.]”

True to their humanitarian ideals, the charitable activities of the lodges increased markedly in the last quarter of the eighteenth century. This happened in the Dutch Republic, but more so in France. The correspondence of brothers, and sisters from the French lodges of adoption, reveal men and women caught between two worlds. On one hand brothers and sisters appeal for charity as if it is their due. They have been faithful masons, as they tell the Paris Grand Lodge, and when prosperous they paid for their degrees and ceremonies generously. On the other hand, the tone of the letters is deeply humble and beseeching. They tell of literal starvation, of near homelessness, of a society where the institutions of the state are nowhere to be seen. The French state and its vast bureaucracy had many priorities, but the dispensing of charity to these brothers and sisters was not high on the list. As these charity funds grew in size and importance, they may have encouraged both supplicants and benefactors to question the very institutions of the state with which they had so readily identified.

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19 Letter dated Amsterdam, Fevrier, 1778 from Le Comte de Leca Istria, Capitaine Corse, Brievenarchief, no.288; the Library of the Grand Lodge, The Hague.
20 See James McClellan, Colonialism and Science. Saint Domingue in the Old Regime, Baltimore, MD, The Johns Hopkins University Press, 1992. In this island colony by 1789 3°,000 whites presided over 500,000 slaves and one in three white men were freemasons.
21 [Anon.] Redevoering over het gedrag der Vry-Metselaaren, Jegens den Staat, p. 29; located in University Library, Amsterdam, Rede. D.32 Publication listed at end of tract as Amsterdam, "By P.H. Charlois," 1752.
The charitable activities of the French lodges assist our effort to articulate more precisely the relationship between civil society, in the form of the lodges, and the eighteenth century French state. The issue is particularly vexed because the French right-wing after 1789 and right up until today, believes that the freemasons were particularly implicated in revolution. In the 1970s Francois Furet claimed that “freemasonry transformed a social phenomenon into politics and opinion into action. In this sense, it embodied the origin of Jacobinism.” Pierre Chanu claimed in 1987 that philosophes such as Voltaire and Babeuf were united in their “having been masons” and as such in having subscribed to “egalitarian, communitarian and libertarian anarchy.” But that entirely biased framework distorts the relationship between civil society and the French state as it is revealed in the writings, decrees and archives of both entities.

A more useful and relevant framework of analysis for the French situation appears in the writings of Lynn Hunt. She notes that “not all freemasons became revolutionaries, and there is no evidence to suggest that the lodges plotted out the course of the Revolution from closed doors.” My research entirely supports that conclusion. But she further describes the exceptionally high participation of French freemasons in the political life of the 1790s, from royalists to Jacobins. After 1789 freemasons, many of them once marginalized in the political life of their localities, can be found arrayed in every gradation of the ideological and political landscape.

Prior to the Revolution, the new politicians had rarely been overtly political. Marginalized by the existing system of political power, they were inordinately active in freemasonry, the one institution of civil society prior to 1789 that sought to be both constitutional and governmental.

In eighteenth century France, civil society was simultaneously drawn to the state and indifferent, even occasionally hostile, to its actual workings. The lodges talked about civic virtue and the need for merit and talent as criteria for true leadership. They were also places where deep social tensions were expressed and adjudicated. More than the English, Dutch or Belgian lodges, the French lodges were places where violent quarrels erupted. The issues were usually social: which brother had status or deserved a higher grade, which lodge had the purest form of masonry, who would be excluded because of social rank or occupation. The quarrels began as early as the 1760s and went on into the early 1790s. But by 1792 the lodges all but ceased to meet. Other clubs and societies as well as the dramatic pace of events had made them irrelevant.

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The Reign of Terror has been analyzed from many perspectives, and I do not pretend to be able to offer any insight into its inner dynamics. Yet its unique character seems relevant to the understanding the interaction of society and government embodied in masonic discourse and ritual. Eighteenth century western European civil society could and did focus on the state; sometimes, private societies like the lodges could even imitate its forms and conventions. From London to Vienna masonic brothers elected officers, orators, ambassadors, even judges. They voted, taxed, admitted, expelled, adjudicated, formed and reformed their nations. The institutions of civil society held within themselves the untested, but real potential of becoming new kinds of government. All that was required would be a collapse of the state.

When that happened, as it did in France after 1792, the Jacobin clubs became alternative institutions of governance and surveillance. Civil society swamped the state, and government became the work of local committees. Not a single lodge has been identified as the core of a Jacobin club. But the clubs and philosophical circles of the 1790s, as well as the rituals used at the feasts of the Supreme Being, did in some cases imitate masonic forms. These imitative gestures should hardly be surprising. Where else but in the eighteenth century lodges could an entire system of governance be found, complete with voluntary social gatherings where an ideology of merit, as well as feasts and rituals, reinforced an identity that transcended the local and reached out to the nation, indeed to all of humankind? The lodges prefigure the Jacobin clubs to the extent that the Enlightenment prefigures the French Revolution.

When the Grand Lodge in Vienna aided in the suppression of the Belgian lodges, we might imagine that in a revolutionary situation it could have become a very useful and effective instrument of government. But it would have remained merely a mirror of absolutist government, with new authority wielded by men with little or no actual experience of governance. They had been schooled in governments invented in magnificent and closed meeting rooms that excluded the profane. In Vienna the music might have been brilliant, but no setting so intensely private could become an appropriate site for the location of state power.

In 1795 the brothers in ‘La Bien Aimee’ welcomed other brothers who had arrived in Amsterdam with the triumphant French army. Together they joyfully sang the Marseillaise. Had the system of command emanating from Paris collapsed, would Dutch brothers have attempted to govern along with their French allies? The analysis presented here suggests that they too might have been at the forefront of new revolutionary committees. The experience of the lodges prepared them for the political; the practice of actual state power would require new institutional, formal and informal settings. Although private and non-political, the Dutch lodges, like their French counterparts, had given men and a very few women decades of experience with elections, committees, orations, with the difficult art of national government. Through periods of decline, revolution and renewal the practices found in the Dutch lodges served the brothers well; they were prepared to participate as representative institutions slowly and fitfully evolved in Dutch political life.
In the 1790s, right up until 1940, history was kind to the Dutch lodges. They could practice masonic government freely and in private without ever having to choose between the pleasures of sociability and the demands of an authoritarian state. What they may not have always realized was how those governmental practices fueled myths and hatreds. In the hands of evil and anti-democratic men the myths and conspiracy theories would be used after 1933 to imperil all forms of European civil society.
The PSO offices at 1527 New Hampshire Avenue were constructed in 1882 and for many years were the home of the family of United States President James Garfield. A cordial welcome awaits visitors.